

Message Text

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PAGE 01 BRUSSE 01666 201856Z

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ACTION SS-30

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AMEMBASSY BONN

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY VIENNA

USMISSION EC BRUSSELS UNN

USMISSION NATO

USMISSION GENEVA

S E C R E T BRUSSELS 1666

EXDIS

E.O. 11652: GDS

TAGS: PFOR, BE

SUBJECT: ATLANTIC RELATIONS

GENEVA FOR CSCE DEL; VIENNA FOR MBFR DEL.

1. SUMMARY. DAVIGNON TELLS ME THAT FOREIGN MINISTER
VAN ELSLANDE INTENDS TO URGE SCHEEL TO INVITE THE
SECRETARY TO STOP IN BONN TO DISCUSS US/EC DECLARATION
AND INCLUSION OF APPROPRIATE PROVISION FOR THE ORGANIC
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PAGE 02 BRUSSE 01666 201856Z

CONSULTATION THE US SEEKS. DAVIGNON IS PONDERING WAYS TO

COMBINE CONCEPT AND LANGUAGE IN A WAY THAT WOULD NOT SEEM EXPLICITLY TO PROVIDE FOR US CONTROL OVER EVERY SMALLEST INTERNAL EUROPEAN DECISION AND THAT WOULD CONVEY SOMETHING OF THE FAMILY TRUST AND CONFIDENCE THAT BELONGS IN THE ATLANTIC RELATIONSHIP. DIRECTOR GENERAL STRESSES UNDESIRABILITY OF DROPPING US/NATO DECLARATION AND THUS VICTIMIZING NON-EC MEMBERS OF NATO. END SUMMARY.

2. DIRECTOR GENERAL DAVIGNON (WHOM I SAW MARCH 20 ON OTHER MATTERS) INFORMED ME OF REPERCUSSIONS OF SECRETARY'S MEETING WITH VON STADEN (STATE 53312). REFLECTING SOMETHING LESS THAN HIS USUAL COMPOSURE, DAVIGNON SAID HE WAS PONDERING PRACTICAL WAYS IN WHICH A MORE ORGANIC US/EC CONSULTATIVE RELATIONSHIP COULD BE ESTABLISHED, AND WAYS TO DEFINE THE CONCEPT IN LANGUAGE THAT WOULD NOT SEEM TO MAKE EXPLICIT PROVISION FOR US CONTROL OVER EVERY SMALLEST INTERNAL EUROPEAN DECISION. HE SAID IT WAS OBVIOUS THE CONCEPT SHOULD APPLY THROUGH A SPECIFIC RANGE OF DECISIONS AND ALLOW FOR THAT DEGREE OF TRUST AND CONFIDENCE THAT NORMALLY EXISTS WITHIN A FAMILY WITHOUT BEING REDUCED TO A WRITTEN CONTRACT.

3. DAVIGNON SAID THE PRESIDENT'S CHICAGO DECLARATION DISTURBED RESPONSIBLE EUROPEAN LEADERS FAR MORE THAN THEY SEE FIT TO REVEAL. THE EIGHT HAVE NOT RESPONDED EXPLICITLY TO THE PRESIDENT'S STATEMENT BECAUSE QTE WE DON'T WANT TO LOAD THE GUNS OF OUR ENEMIES UNQUOTE. DAVIGNON THINKS WE SHOULD PURSUE COMPLETION OF BOTH DECLARATIONS. DROPPING THE US-EC DECLARATION WOULD BE EXACTLY WHAT THE FRENCH WANT AND WOULD HAND THEM A COMPLETE VICTORY. DROPPING THE NATO DECLARATION WOULD BE A BLOW TO THE EC SEVEN BUT WOULD ALSO LEAVE OUT IN THE COLD NATO MEMBERS WHO ARE NOT MEMBERS OF THE COMMUNITY.

4. DAVIGNON SAW FURTHER PUBLIC EXCHANGES AS HAVING ONLY ADVERSE RESULTS FOR ATLANTIC RELATIONS AND STRESSED IMPORTANCE OF KISSINGER/SHEEL MEETING TO GIVE PRIVATE DIPLOMACY A CHANCE.

5. I DREW DAVIGNON'S ATTENTION TO PRESIDENT'S STATEMENT IN
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SECRET

PAGE 03 BRUSSE 01666 201856Z

HOUSTON. HE SAID HE WELCOMED THE TENOR OF THAT STATEMENT AND AGAIN SAID TIME HAS COME FOR QUIET DIPLOMATIC ACTION. RETURNING TO THE QUESTION OF INSTITUTIONALIZING CONSULTATIONS, HE EMPHASIZED REALISM OF MAKING MAXIMUM USE OF NORMAL DIPLOMATIC CHANNELS, CHANNELS THAT ARE ALWAYS OPEN. THESE, HE THOUGHT, COULD PERHAPS BE SUPPLEMENTED BY THE DESIGNATION OF SOME ONE PARTICULAR SPOKESMAN RESPONSIBLE FOR EC CONSULTATIONS WITH THE US.

6. DAVIGNON SAID HE SAW THE COMING YEAR AS A MOST DIFFICULT ONE FOR THE EUROPEAN COMMUNITY, PARTICULARLY BECAUSE OF THE INSTABILITY OF SO MANY EUROPEAN GOVERNMENTS. THE QUESTION OF THE UK RELATIONSHIP IN THE EC WAS BOTHERSOME BUT HE DESCRIBED HIMSELF AS QTE FAIRLY CONFIDENT UNQUOTE THERE WOULD BE NO BRITISH DIS-ENGAGEMENT.

7. DAVIGNON SAID IT WAS MATTER OF GREAT REGRET TO HIM THAT THE US POSITION HAD EMERGED AFTER RATHER THAN BEFORE THE WASHINGTON ENERGY CONFERENCE WHERE THE EIGHT HAD ALIGNED THEMSELVES UNCONDITIONALLY WITH THE US. STRAUZ-HUPE

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